# **WEST VIRGINIA LEGISLATURE**

### **2019 REGULAR SESSION**

**Committee Substitute** 

#### for

## Senate Bill 90

BY SENATOR RUCKER

[Originating in the Committee on Government

Organization; Reported on January 30, 2019]

A BILL to amend and reenact §17C-5A-3 and §17C-5A-3a of the Code of West Virginia, 1931, as
 amended, all relating to the Safety and Treatment Program; transferring the program from
 the Department of Health and Human Resources to the Division of Motor Vehicles; adding
 grievance and appellate procedures and judicial review for individuals participating in the
 Safety and Treatment Program; authorizing the Commissioner of the Division of Motor
 Vehicles to promulgate rules to add such procedures and judicial review for participants;
 and amending internal code references.

Be it enacted by the Legislature of West Virginia:

## ARTICLE 5A. ADMINISTRATIVE PROCEDURES FOR SUSPENSION AND REVOCATION OF LICENSES FOR DRIVING UNDER THE INFLUENCE OF ALCOHOL, CONTROLLED SUBSTANCES, OR DRUGS.

§17C-5A-3. Safety and treatment program; reissuance of license.

1 (a) The Department of Health and Human Resources, Division of Alcoholism and Drug 2 Abuse Division of Motor Vehicles shall administer a comprehensive safety and treatment program 3 for persons whose licenses have been revoked under the provisions of this article, or §17C-5-7, 4 or §17B-3-5(6) of this code and shall also establish the minimum qualifications for mental health 5 facilities, day report centers, community correction centers, or other public agencies or private 6 entities conducting the safety and treatment program: Provided, That the Department of Health 7 and Human Resources, Division of Alcoholism and Drug Abuse Division of Motor Vehicles may 8 establish standards whereby the division will accept or approve participation by violators in 9 another treatment program which provides the same or substantially similar benefits as the safety 10 and treatment program established pursuant to this section.

(b) The program shall include, but not be limited to, treatment of alcoholism, alcohol and
drug abuse, psychological counseling, educational courses on the dangers of alcohol and drugs
as they relate to driving, defensive driving, or other safety driving instruction, and other programs

14 designed to properly educate, train, and rehabilitate the offender.

(c) The Department of Health and Human Resources, Division of Alcoholism and Drug 15 16 Abuse Division of Motor Vehicles shall provide for the preparation of an educational and treatment 17 program for each person whose license has been revoked under the provisions of this article, or 18 §17C-5-7, or §17B-3-5(6) of this code which shall contain the following: (1) A listing and evaluation 19 of the offender's prior traffic record; (2) the characteristics and history of alcohol or drug use, if 20 any; (3) his or her amenability to rehabilitation through the alcohol safety program; and (4) a 21 recommendation as to treatment or rehabilitation and the terms and conditions of the treatment 22 or rehabilitation. The program shall be prepared by persons knowledgeable in the diagnosis of 23 alcohol or drug abuse and treatment.

(d) There is hereby created a special revenue account within the State Treasury known as the Department of Health and Human Resources Division of Motor Vehicles Safety and Treatment Fund. The account shall be administered by the Secretary Commissioner of the Department of Health and Human Resources Division of Motor Vehicles for the purpose of administering the comprehensive safety and treatment program established by §17C-5A-3(a) of this code. The account may be invested, and all earnings and interest accruing shall be retained in the account. The Auditor shall conduct an audit of the fund at least every three fiscal years.

Effective July 1, 2010, the State Treasurer shall make a one-time transfer of \$250,000
 from the Motor Vehicle Fees Fund into the Department of Health and Human Resources Safety
 and Treatment Fund Effective on July 1, 2018, all moneys held in the Department of Health and
 Human Resources Safety and Treatment Fund shall be transferred to the Division of Motor
 Vehicles Safety and Treatment Fund.

(e) (1) The program provider shall collect the established fee from each participant upon
 enrollment unless the department division has determined that the participant is an indigent,
 based upon criteria established pursuant to legislative rule authorized in this section.

39

(2) If the department division determined that a participant is an indigent based upon

criteria established pursuant to the legislative rule authorized by this section, the department
 <u>division</u> shall provide the applicant with proof of its determination regarding indigency, which proof
 the applicant shall present to the interlock provider as part of the application process provided in
 §17C-5A-3a of this code and/or the rules promulgated pursuant thereto.

(3) Program providers shall remit to the Department of Health and Human Resources
Division of Motor Vehicles a portion of the fee collected, which shall be deposited by the Secretary
of the Department of Health and Human Resources Commissioner of the Division of Motor
Vehicles into the Department of Health and Human Resources Division of Motor Vehicles Safety
and Treatment Fund. The Department of Health and Human Resources Division of Motor Vehicles
shall reimburse enrollment fees to program providers for each eligible indigent offender.

(f) On or before January 15 of each year, the Secretary of the Department of Health and
 Human Resources Commissioner of the Division of Motor Vehicles shall report to the Legislature
 on:

(1) The total number of offenders participating in the safety and treatment program duringthe prior year;

(2) The total number of indigent offenders participating in the safety and treatment
 program during the prior year;

57 (3) The total number of program providers during the prior year; and

58 (4) The total amount of reimbursements paid to program provider during the prior year.

(g) The Commissioner of the Division of Motor Vehicles, after giving due consideration to the program developed for the offender, shall prescribe the necessary terms and conditions for the reissuance of the license to operate a motor vehicle in this state revoked under this article, or §17C-5-7, or §17B-3-5(6) of this code which shall include successful completion of the educational, treatment, or rehabilitation program, subject to the following:

64 (1) When the period of revocation is six months, the license to operate a motor vehicle in
65 this state may not be reissued until: (A) At least 90 days have elapsed from the date of the initial

revocation, during which time the revocation was actually in effect; (B) the offender has
successfully completed the program; (C) all costs of the program and administration have been
paid; and (D) all costs assessed as a result of a revocation hearing have been paid.

69 (2) When the period of revocation is for a period of one year or for more than a year, the license to operate a motor vehicle in this state may not be reissued until: (A) At least one-half of 70 71 the time period has elapsed from the date of the initial revocation, during which time the revocation 72 was actually in effect; (B) the offender has successfully completed the program; (C) all costs of 73 the program and administration have been paid; and (D) all costs assessed as a result of a 74 revocation hearing have been paid. Notwithstanding any provision in this code, a person whose 75 license is revoked for refusing to take a chemical test as required by §17C-5-7 of this code for a 76 first offense is not eligible to reduce the revocation period by completing the safety and treatment 77 program.

(3) When the period of revocation is for life, the license to operate a motor vehicle in this
state may not be reissued until: (A) At least 10 years have elapsed from the date of the initial
revocation, during which time the revocation was actually in effect; (B) the offender has
successfully completed the program; (C) all costs of the program and administration have been
paid; and (D) all costs assessed as a result of a revocation hearing have been paid.

(4) Notwithstanding any provision of this code or any rule, any mental health facilities, or
other public agencies or private entities conducting the safety and treatment program when
certifying that a person has successfully completed a safety and treatment program shall only
have to certify that the person has successfully completed the program.

(h) (1) The Department of Health and Human Resources, Division of Alcoholism and Drug
Abuse Division of Motor Vehicles shall provide for the preparation of an educational program for
each person whose license has been suspended for 60 days pursuant to the provisions of §17C5A-2(n) of this code. The educational program shall consist of not less than 12 nor more than 18
hours of actual classroom time.

(2) When a 60-day period of suspension has been ordered, the license to operate a motor
vehicle may not be reinstated until: (A) At least 60 days have elapsed from the date of the initial
suspension, during which time the suspension was actually in effect; (B) the offender has
successfully completed the educational program; (C) all costs of the program and administration
have been paid; and (D) all costs assessed as a result of a suspension hearing have been paid.

97 (i) A required component of the treatment program provided in §17C-5A-3(b) of this code 98 and the education program provided for in §17C-5A-3(c) of this code shall be participation by the 99 violator with a victim impact panel program providing a forum for victims of alcohol and drug-100 related offenses and offenders to share first-hand experiences on the impact of alcohol and drug-101 related offenses in their lives. The Department of Health and Human Resources, Division of 102 Alcoholism and Drug Abuse Division of Motor Vehicles shall propose and implement a plan for 103 victim impact panels where appropriate numbers of victims are available and willing to participate 104 and shall establish guidelines for other innovative programs which may be substituted where the 105 victims are not available to assist persons whose licenses have been suspended or revoked for 106 alcohol and drug-related offenses to gain a full understanding of the severity of their offenses in 107 terms of the impact of the offenses on victims and offenders. The plan shall require, at a minimum, 108 discussion and consideration of the following:

109 (1) Economic losses suffered by victims or offenders;

110 (2) Death or physical injuries suffered by victims or offenders;

111 (3) Psychological injuries suffered by victims or offenders;

112 (4) Changes in the personal welfare or familial relationships of victims or offenders; and

(5) Other information relating to the impact of alcohol and drug-related offenses uponvictims or offenders.

The Department of Health and Human Resources, Division of Alcoholism and Drug Abuse
 Division of Motor Vehicles shall ensure that any meetings between victims and offenders shall be
 nonconfrontational and ensure the physical safety of the persons involved.

118 (i)(1) The Secretary of the Department of Health and Human Resources Commissioner of 119 the Division of Motor Vehicles shall promulgate a rule for legislative approval in accordance with 120 §29A-3-1 et seq. of this code to administer the provisions of this section and establish a fee to be 121 collected from each offender enrolled in the safety and treatment program. The rule shall include: 122 (A) A reimbursement mechanism to program providers of required fees for the safety and 123 treatment program for indigent offenders, criteria for determining eligibility of indigent offenders, 124 and any necessary application forms; and (B) program standards that encompass provider criteria 125 including minimum professional training requirements for providers, curriculum approval, 126 minimum course length requirements, and other items that may be necessary to properly 127 implement the provisions of this section.

(2) The Legislature finds that an emergency exists and, therefore, the Secretary
 <u>commissioner</u> shall file by July 1, <del>2010</del> <u>2019</u> an emergency rule to implement this section pursuant
 to the provisions of §29A-3-15 of this code.

(k) Nothing in this section may be construed to prohibit day report or community correction
programs, authorized pursuant to §62-11C-1 *et seq.* of this code, from administering a
comprehensive safety and treatment program pursuant to this section.

134 (I) The Division of Motor Vehicles shall provide fair, impartial, and expeditious grievance 135 and appellate procedures for participants of the safety and treatment program who wish to 136 challenge an adverse decision by the agency conducting the program that negatively affects, or 137 unnecessarily delays, the participants' outcome in that program. After all administrative remedies 138 provided by this article or its related promulgated rules have been exhausted, participants who 139 have been deemed unsuccessful in the program, rendering them ineligible for license 140 reinstatement, or whose outcomes in the program have been unnecessarily delayed, are entitled 141 to judicial review of the adverse decisions in the regular courts of this state, pursuant to § 29A-5-4 of this code. The Commissioner of the Division of Motor Vehicles is hereby authorized to 142 143 promulgate rules related to the grievance and appellate procedures referenced in this subsection.

# §17C-5A-3a. Establishment of and participation in the Motor Vehicle Alcohol Test and Lock Program.

(a) (1) The Division of Motor Vehicles shall control and regulate a Motor Vehicle Alcohol
 Test and Lock Program for persons whose licenses have been revoked pursuant to this article or
 the provisions of §17C-5-1 *et seq.* of this code or have been convicted under §17C-5-2 of this
 <u>code.</u> or who are serving a term of a conditional probation pursuant to §17C-5-2b of this code.

(2) The program shall include the establishment of a user's fee for persons participating
in the program which shall be paid in advance and deposited into the Driver's Rehabilitation Fund: *Provided*, That on and after July 1, 2007, any unexpended balance remaining in the Driver's
Rehabilitation Fund shall be transferred to the Motor Vehicle Fees Fund created under the
provisions of §17A-2-21 of this code and all further fees collected shall be deposited in that fund.

10 (3) (A) Except where specified otherwise, the use of the term "program" in this section
11 refers to the Motor Vehicle Alcohol Test and Lock Program.

(B) The Commissioner of the Division of Motor Vehicles shall propose legislative rules for promulgation in accordance with the provisions of §29A-1-1 *et seq.* of this code for the purpose of implementing the provisions of this section. The rules shall also prescribe those requirements which, in addition to the requirements specified by this section for eligibility to participate in the program, the commissioner determines must be met to obtain the commissioner's approval to operate a motor vehicle equipped with a motor vehicle alcohol test and lock system.

(C) Nothing in this section may be construed to prohibit day report or community correction
 programs authorized pursuant to §62-11C-1 *et seq*. of this code, or a home incarceration program
 authorized pursuant to §62-11B-1 *et seq*. of this code, from being a provider of motor vehicle
 alcohol test and lock systems for eligible participants as authorized by this section.

(4) For purposes of this section, a "motor vehicle alcohol test and lock system" means a
 mechanical or computerized system which, in the opinion of the commissioner, prevents the
 operation of a motor vehicle when, through the system's assessment of the blood alcohol content

of the person operating or attempting to operate the vehicle, the person is determined to be underthe influence of alcohol.

27 (5) The fee for installation and removal of ignition interlock devices shall be waived for 28 persons determined to be indigent by the Department of Health and Human Resources Division 29 of Motor Vehicles pursuant to §17C-5A-3 of this code. The commissioner shall establish by 30 legislative rule, proposed pursuant to §29A-3-1 et seq. of this code, procedures to be followed 31 with regard to persons determined by the Department of Health and Human Resources Division of Motor Vehicles to be indigent. The rule shall include, but is not limited to, promulgation of 32 33 application forms; establishment of procedures for the review of applications; and the 34 establishment of a mechanism for the payment of installations for eligible offenders.

35 (6) On or before January 15 of each year, the Commissioner of the Division of Motor
36 Vehicles shall report to the Legislature on:

37 (A) The total number of offenders participating in the program during the prior year;

(B) The total number of indigent offenders participating in the program during the prioryear;

40 (C) The terms of any contracts with the providers of ignition interlock devices; and

41 (D) The total cost of the program to the state during the prior year.

42 (b) (1) Any person whose license is revoked for the first time pursuant to this article or the 43 provisions of §17C-5-1 et seq. of this code is eligible to participate in the program when the 44 person's minimum revocation period as specified by §17C-5A-3a(c) of this code has expired and 45 the person is enrolled in or has successfully completed the safety and treatment program or presents proof to the commissioner within 60 days of receiving approval to participate by the 46 47 commissioner that he or she is enrolled in a safety and treatment program: Provided, That anyone 48 whose license is revoked for the first time for driving with a blood alcohol concentration of 0.15% 49 or more, by weight, must participate in the program when the person's minimum revocation period 50 as specified by §17C-5A-3a(c) of this code has expired and the person is enrolled in or has

successfully completed the safety and treatment program or presents proof to the commissioner
within 60 days of receiving approval to participate by the commissioner that he or she is enrolled
in a safety and treatment program.

54 (2) Any person whose license has been suspended for driving a motor vehicle while under 55 the age of 21 years with an alcohol concentration in his or her blood of 0.02% or more, by weight, 56 but less than 0.08%, by weight, is eligible to participate in the program after 30 days have elapsed 57 from the date of the initial suspension, during which time the suspension was actually in effect: 58 Provided, That in the case of a person under the age of 18, the person is eligible to participate in 59 the program after 30 days have elapsed from the date of the initial suspension, during which time 60 the suspension was actually in effect or after the person's 18th birthday, whichever is later. Before 61 the commissioner approves a person to operate a motor vehicle equipped with a motor vehicle 62 alcohol test and lock system, the person must agree to comply with the following conditions:

(A) If not already enrolled, the person shall enroll in and complete the educational program
provided in §17C-5A-3(d) of this code at the earliest time that placement in the educational
program is available, unless good cause is demonstrated to the commissioner as to why
placement should be postponed;

67 (B) The person shall pay all costs of the educational program, any administrative costs68 and all costs assessed for any suspension hearing.

(3) Notwithstanding the provisions of this section to the contrary, a person eligible to
participate in the program under this subsection may not operate a motor vehicle unless approved
to do so by the commissioner.

(c) A person who participates in the program under §17C-5A-3a(b)(1) of this code is
subject to a minimum revocation period and minimum period for the use of the ignition interlock
device as follows:

(1) For a person whose license has been revoked for a first offense for six months for
driving under the influence of alcohol, or a combination of alcohol and any controlled substance

or other drug, or with a blood alcohol concentration of 0.08%, by weight, but less than 0.15%, by
weight, the minimum period of revocation for participation in the test and lock program is 15 days
and the minimum period for the use of the ignition interlock device is 125 days;

(2) For a person whose license has been revoked for a first offense for refusing a
secondary chemical test, the minimum period of revocation for participation in the test and lock
program is 45 days and the minimum period for the use of the ignition interlock device is one year;
(3) For a person whose license has been revoked for a first offense for driving with a blood
alcohol concentration of 0.15% or more, by weight, the minimum period of revocation for
participation in the test and lock program is 45 days and the minimum period for the use of the
ignition interlock device is 270 days;

87 (4) For a person whose license has been revoked for a first offense for driving under the 88 influence of alcohol, or a combination of alcohol and any controlled substance or other drug, or 89 with a blood alcohol concentration of 0.08% or more, by weight, or did drive a motor vehicle while 90 under the age of 21 years with an alcohol concentration in his or her blood of 0.02% or more, by 91 weight, but less than 0.08%, by weight, and while driving does any act forbidden by law or fails to 92 perform any duty imposed by law, which act or failure proximately causes the death of any person 93 within one year next following the act or failure, and commits the act or failure in reckless disregard 94 of the safety of others and when the influence of alcohol, controlled substances or drugs is shown 95 to be a contributing cause to the death, the minimum period of revocation before the person is 96 eligible for participation in the test and lock program is 12 months and the minimum period for the 97 use of the ignition interlock device is two years;

98 (5) For a person whose license has been revoked for a first offense for driving under the 99 influence of alcohol, or a combination of alcohol and any controlled substance or other drug, or 100 with a blood alcohol concentration of 0.08% or more, by weight, and while driving does any act 101 forbidden by law or fails to perform any duty imposed by law in the driving of the vehicle, which 102 act or failure proximately causes the death of any person within one year next following the act or

failure, the minimum period of revocation is six months and the minimum period for the use of the
ignition interlock device is two years;

(6) For a person whose license has been revoked for a first offense for driving under the influence of alcohol, or a combination of alcohol and any controlled substance or other drug, or with a blood alcohol concentration of 0.08% or more, by weight, and while driving does any act forbidden by law or fails to perform any duty imposed by law in the driving of the vehicle, which act or failure proximately causes bodily injury to any person other than himself or herself, the minimum period of revocation for participation in the program is two months and the minimum period for the use of the ignition interlock device is one year;

(7) For a person whose license has been revoked for a first offense for driving under the influence of alcohol, or a combination of alcohol and any controlled substance or other drug, or with a blood alcohol concentration of 0.08% or more, by weight, and while driving has on or within the motor vehicle one or more other persons who are unemancipated minors who have not reached their 16th birthday, the minimum period of revocation for participation in the program is two months and the minimum period for the use of the ignition interlock device is 10 months.

118 (d) Notwithstanding any provision of the code to the contrary, a person shall participate in 119 the program if the person is convicted under §17C-5-2 of this code or the person's license is 120 revoked under §17C-5A-2 or §17C-5-7 of this code and the person was previously either 121 convicted or his or her license was revoked under any provision cited in this subsection within the 122 past 10 years. The minimum revocation period for a person required to participate in the program 123 under this subsection is one year and the minimum period for the use of the ignition interlock 124 device is two years, except that the minimum revocation period for a person required to participate 125 because of a violation for driving while under the age of 21 with a blood alcohol concentration of 126 0.02%, or more, by weight, but less than 0.08%, or more, by weight, is two months and the 127 minimum period of participation is one year. The division shall add an additional two months to 128 the minimum period for the use of the ignition interlock device if the offense was committed while

129 a minor was in the vehicle. The division shall add an additional six months to the minimum period 130 for the use of the ignition interlock device if a person other than the driver received injuries. The 131 division shall add an additional two years to the minimum period for the use of the ignition interlock 132 device if a person other than the driver is injured and the injuries result in that person's death. The 133 division shall add one year to the minimum period for the use of the ignition interlock device for 134 each additional previous conviction or revocation within the past 10 years. Any person required 135 to participate under this subsection must have an ignition interlock device installed on every 136 vehicle he or she owns or operates.

137 (e)(1) If a person applies for and is accepted into the Motor Vehicle Alcohol Test and Lock 138 Program prior to the effective date of the revocation, the commissioner shall defer the revocation 139 period of such person under the provisions of this section. Such deferral shall continue throughout 140 the applicable minimum period for the use of the ignition interlock device plus an additional period 141 equal to the applicable minimum revocation period. If a person successfully completes all terms 142 of the Motor Vehicle Alcohol Test and Lock Program for a period equal to the minimum period for 143 the use of the ignition interlock device pursuant to §17C-5A-3a(c) of this code, plus any applicable 144 minimum revocation period, the commissioner shall waive the revocation period.

(2) The application and acceptance of a person into the Motor Vehicle Alcohol Test and
Lock Program pursuant to §17C-5A-3(e)(1) constitutes an automatic waiver of their right to an
administrative hearing. The Office of Administrative Hearings may not conduct a hearing on a
matter which is the basis for a person actively participating in the Motor Vehicle Alcohol Test and
Lock Program.

(f) Notwithstanding any other provision in this code, a person whose license is revoked for
driving under the influence of drugs is not eligible to participate in the Motor Vehicle Alcohol Test
and Lock Program.

(g) An applicant for the test and lock program may not have been convicted of any violation
of §17B-4-3 of this code for driving while the applicant's driver's license was suspended or revoked

within the six-month period preceding the date of application for admission to the test and lockprogram unless such is necessary for employment purposes.

(h) Upon permitting an eligible person to participate in the program, the commissioner
shall issue to the person, and the person is required to exhibit on demand, a driver's license which
shall reflect that the person is restricted to the operation of a motor vehicle which is equipped with
an approved motor vehicle alcohol test and lock system.

161 (i) The commissioner may extend the minimum period of revocation and the minimum 162 period of participation in the program for a person who violates the terms and conditions of 163 participation in the program as found in this section, or legislative rule, or any agreement or 164 contract between the participant and the division or program service provider. If the commissioner 165 finds that any person participating in the program pursuant to §17C-5-2b of this code must be 166 removed therefrom for violation(s) of the terms and conditions thereof, he or she shall notify the 167 person, the court that imposed the term of participation in the program, and the prosecuting 168 attorney in the county wherein the order imposing participation in the program was entered.

169 (i) A person whose license has been suspended for a first offense of driving while under 170 the age of 21 with a blood alcohol concentration of 0.02%, or more, by weight, but less than 171 0.08%, or more, by weight, who has completed the educational program and who has not violated 172 the terms required by the commissioner of the person's participation in the program is entitled to 173 the reinstatement of his or her driver's license six months from the date the person is permitted 174 to operate a motor vehicle by the commissioner. When a license has been reinstated pursuant to 175 this subsection, the records ordering the suspension, records of any administrative hearing, 176 records of any blood alcohol test results and all other records pertaining to the suspension shall 177 be expunded by operation of law: *Provided*, That a person is entitled to expundement under the 178 provisions of this subsection only once. The expungement shall be accomplished by physically 179 marking the records to show that the records have been expunded and by securely sealing and 180 filing the records. Expungement has the legal effect as if the suspension never occurred. The

records may not be disclosed or made available for inspection and in response to a request for record information, the commissioner shall reply that no information is available. Information from the file may be used by the commissioner for research and statistical purposes so long as the use of the information does not divulge the identity of the person.

185 (k) In addition to any other penalty imposed by this code, any person who operates a motor 186 vehicle not equipped with an approved motor vehicle alcohol test and lock system during that 187 person's participation in the Motor Vehicle Alcohol Test and Lock Program is guilty of a 188 misdemeanor and, upon conviction thereof, shall be confined in jail for a period not less than one 189 month nor more than six months and fined not less than \$100 nor more than \$500. Any person 190 who attempts to bypass the alcohol test and lock system is guilty of a misdemeanor and, upon 191 conviction thereof, shall be confined in jail not more than six months and fined not less than \$100 192 nor more than \$1,000: Provided, That notwithstanding any provision of this code to the contrary, a person enrolled and participating in the test and lock program may operate a motor vehicle 193 194 solely at his or her job site if the operation is a condition of his or her employment. For the purpose 195 of this section, "job site" does not include any street or highway open to the use of the public for 196 purposes of vehicular traffic.